

**UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF MICHIGAN
SOUTHERN DIVISION**

APEX HR SERVICES, LLC,

Plaintiff,

v.

Civil Action No: _____

UNITED STATES OF AMERICA and
INTERNAL REVENUE SERVICE

Honorable: _____

Defendant.

VERIFIED COMPLAINT SEEKING TO QUASH SUMMONS

NOW COMES Plaintiff, Apex HR Services, LLC (“Apex”), for its Complaint against Defendants, the United States of America and its agency the Internal Revenue Service (“Service”), alleges:

PARTIES, JURISDICTION AND VENUE

1. Apex is a Michigan limited liability company organized and existing under the laws of the State of Michigan, with its principal place of business at 2701 Troy Center Drive, Troy, Oakland County, Michigan 48084, which makes it a resident of Michigan.
2. Defendants are the United States of America and its agency, the Internal Revenue Service.
3. Jurisdiction is proper pursuant to 28 U.S.C. § 1331 and § 1346.
4. Venue in the United States District Court for the Eastern District of Michigan is appropriate and consistent with 28 U.S.C. § 1402.

COMMON ALLEGATIONS

5. Apex incorporates by reference paragraphs 1 through 4 as fully set forth herein.

6. Apex is a professional employer organization (“PEO”) that provides third party payroll services to its clients, nationwide. Its activities are managed by Apex Administrative Services, LLC.

7. On June 20, 2012, the Service issued an administrative summons to Mark Richard, xxxx xxxxxxxxxxxx xxxxx, West Bloomfield, MI 48xxx. (Exhibit A, Summons).

8. The Summons is returnable to Revenue Officer Deborah Black by July 20, 2012 at 8:00 a.m.

9. Aside from the standard boilerplate language contained on all summonses, Ms. Black included an attachment containing additional requirements (Exhibit B, Attachment).

10. The Attachment states that “This summons requires the production of any and all documents regarding loans and/or lease contracts with APEX ADMINISTRATIVE SERVICES LLC from JANUARY 2012 until the date of compliance with this summons. All types of loans and lease contracts, including (but not limited to) mortgage loans, lines of credit, consumer loans and signature loans, are subject to this summons. Also included in this summons are entities controlled by DINO ROTONDO. Specific documents required include (but are not limited to)”

- a. Current payoff amount(s)
- b. Loan and/or lease application(s)
- c. Promissory note(s)
- d. Associated Deed(s) of Trust
- e. Current payment arrangements

- f. Insurance documents
- g. Copies of the three most recent forms of payment
- h. If the loan payments are made via direct debit or electronic withdrawal, please provide the account name, account number and financial institution from where the funds are withdrawn. (Exhibit B).

11. The correct name of the summoned individual is Dr. Richard Mark, not Mark Richard. Dr. Mark is a substantial investor and secured creditor of Apex.

12. Prior to receiving this Summons, Dr. Mark was prepared to lend Apex up to \$2,000,000 to fund its ongoing business operations, which included payment of taxes, insurance of client companies, and other direct and indirect costs of operation.

13. Dr. Mark now refuses to increase his investment in Apex as a direct result of the Service's harassment and intimidation from the issuance of the Summons.

COUNT I – QUASHING OF ADMINISTRATIVE SUMMONS

14. Apex incorporates by reference paragraphs 1 through 13 as fully set forth herein.

15. The Supreme Court set forth the standards that the Service must meet to have an enforceable summons. The Service must show that: (1) the investigation will be conducted pursuant to a legitimate purpose; (2) the inquiry may be relevant to that purpose; (3) the information sought is not already in the Service's possession; and (4) all administrative steps required by the Internal Revenue Code have been followed. *United States v. Powell*, 379 U.S. 48 (1964).

16. The Service issued this Summons for illegitimate and abusive purposes as follows:

- a. It was issued to harass the taxpayer, to put pressure on it to settle a collateral dispute, or otherwise in bad faith. *Powell, supra* at 58.

b. The Summons was issued to the wrong individual. Apex presumes the Service attempted to summons its investor, Dr. Richard Mark – not Mark Richard.

c. The Summons requests documents between Dr. Mark and another entity. This is attempted research of some other taxpayer – not collection of a liability of Plaintiff Apex (i.e. a *Powell* described collateral dispute).

d. Loans, leases, and contracts between Dr. Mark and Apex Administrative Services, LLC have nothing in common with the purpose of collecting the tax liabilities of Apex.

e. The Summons also asks for any documents regarding contracts between Dr. Mark and any entity controlled by one Dino Rotondo, a further attempt to investigate a collateral dispute, through harassment and intimidation.

17. The Summons issued is not relevant to the investigation of Plaintiff Apex because:

a. Given the vague and excessive amount of information sought, there is no indication of a realistic expectation, but rather a mere idle hope that something may be discovered. *United States v. Arthur Young*, 465 U.S. 805 (1984).

b. The Summons states on its face that that the Service is investigating two periods: June 30, 2011 and December 31, 2011, yet, it only seeks information subsequent to January 2012. *United States v. Goldman*, 637 F.2d 664 (9th Cir. 1980).

c. There is no assertion as to why any information after January 2012 is relevant or necessary to aid in the collection of the years under investigation.

18. The Service did not follow the requirements for issuing a summons, as provided by the Internal Revenue Code and case law for at least the following reasons:

a. I.R.C. § 7602(c) requires the Service provide advance notice to the taxpayer if it intends to contact third parties regarding the determination or collection of tax. Under I.R.C. § 7602(c), “an officer or employee of the Internal Revenue Service may not contact any person other than the taxpayer with respect to the determination or collection of the tax liability of such taxpayer without providing reasonable notice in advance to the taxpayer that contact with persons other than taxpayer may be made.” *See, United States v. Jillson*, No. 99-14223, 1999 U.S. Dist. LEXIS 17921 (S.D. Fla. October 28, 1999).

b. The Service issued this summons for a purpose other than to aid in the collection of Apex’s tax liabilities; thus, it was required to follow the special procedures for third party summonses under I.R.C. § 7609, which includes notice to Apex, which was not provided.

19. Because the Summons (1) was issued in bad faith; (2) to investigate collateral disputes; (3) is irrelevant to the stated investigation; and (4) fails to comply with federal statutes, the Summons is unenforceable.

WHEREFORE, Plaintiff Apex prays that the Court enter judgment in its favor and award the following relief:

- (a) an Order quashing the Summons;
 - (b) costs and attorney’s fees for defending against an improper Government action;
- and

(c) such other relief as the Court deems just and appropriate.

Respectfully submitted,

KERR, RUSSELL AND WEBER, PLC

By: /s/ Evan H. Kaploe

Robert E. Forrest (P25458)

Evan H. Kaploe (P75831)

Attorneys for Plaintiff

500 Woodward Ave., Suite 2500

Detroit, MI 48226

(313) 961-0200

Dated: July 19, 2012

VERIFICATION

I verify that the facts stated in the Verified Complaint are true and correct to the best of my information, knowledge and belief.

APEX HR SERVICES, LLC

A handwritten signature in black ink, appearing to read "Dino Rotondo", is written over a horizontal line.

By: Dino Rotondo
Its: Managing Member

Dated: July 19, 2012

**UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF MICHIGAN
SOUTHERN DIVISION**

APEX HR SERVICES, LLC,

Plaintiff,

v.

Civil Action No: _____

UNITED STATES OF AMERICA and
INTERNAL REVENUE SERVICE

Honorable: _____

Defendant.

CERTIFICATE OF SERVICE

I hereby certify that on July 19, 2012, I (1) hand delivered and (2) electronically filed Plaintiff's Verified Complaint, Motion for Preliminary Injunction and/or Temporary Restraining Order, Proposed Order, Declaration and this Certificate of Service with the Clerk of the Court using the ECF system, and I hereby certify that I mailed a copy of Plaintiff's Verified Complaint, Motion for Preliminary Injunction and/or Temporary Restraining Order, Proposed Order, Declaration and this Certificate of Service via U.S. Mail upon the following:

Eric Holder
U.S. Attorney General
U.S. Department of Justice
950 Pennsylvania Avenue, NW

Barbara L. McQuade
United States Attorney
Eastern District of Michigan
211 Fort Street, Suite 2001
Detroit, MI 48226

Respectfully submitted,

KERR, RUSSELL AND WEBER, PLC

By: /s/ Evan H. Kaploe

Robert E. Forrest (P25458)

Evan H. Kaploe (P75831)

Attorneys for Plaintiff

500 Woodward Ave., Suite 2500

Detroit, MI 48226

(313) 961-0200



Summons

In the matter of APEX HR SERVICES LLC, 2701 TROY CENTER DR STE 400, TROY, MI 48084-4741

Internal Revenue Service (Division): SMALL BUSINESS/SELF EMPLOYED

Industry/Area (name or number): SB/SE AREA 2 (22)

Periods: Form 941 for the quarterly periods ending June 30, 2011 and December 31, 2011

The Commissioner of Internal Revenue

To: MARK RICHARD

At: WEST BLOOMFIELD, MI

You are hereby summoned and required to appear before DEBORAH BLACK, an officer of the Internal Revenue Service, to give testimony and to bring with you and to produce for examination the following books, records, papers, and other data relating to the tax liability or the collection of the tax liability or for the purpose of inquiring into any offense connected with the administration or enforcement of the internal revenue laws concerning the person identified above for the periods shown.

SEE ATTACHMENT

Attestation

I hereby certify that I have examined and compared this copy of the summons with the original and that it is a true and correct copy of the original.

DB Black
Signature of IRS Official Serving the Summons

REVENUE OFFICER, 1000237337
Title

Business address and telephone number of IRS officer before whom you are to appear:

1270 PONTIAC RD., PONTIAC, MI 48340-2238 (248) 874-2279

Place and time for appearance at: RESPONSE BY MAIL SUFFICIENT, 1270 PONTIAC RD, PONTIAC, MI 48340-2238



Department of the Treasury
Internal Revenue Service
www.irs.gov

Form 2039 (Rev. 10-2010)
Catalog Number 21405J

on the 20th day of July, 2012 at 8:00 o'clock a m.

Issued under authority of the Internal Revenue Code this 20th day of June, 2012

DEBORAH BLACK

Signature of Issuing Officer

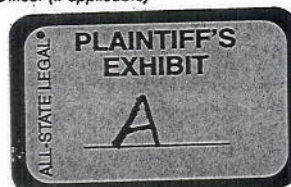
DB Black

Signature of Approving Officer (if applicable)

Digitally signed by Michael DesRosier
DN: cn=Michael DesRosier, o=IRS, ou=SSSE,
email=Michael.E.DesRosier@irs.gov, c=US
Date: 2012.06.20 15:10:31 -0400

REVENUE OFFICER
Title

GROUP MANAGER
Title



Part A -- to be given to person summoned

SUMMONS ATTACHEMNT

IN THE MATTER OF: APEX HR SERVICES LLC

SUMMONSED PARTY: MARK RICHARD

This summons requires the production of any and all documents regarding loans and/or lease contracts with APEX ADMINISTRATIVE SERVICES LLC from JANUARY 2012 until the date of compliance with this summons. All types of loans and lease contracts, including (but not limited to) mortgage loans, lines of credit, consumer loans and signature loans, are subject to this summons. Also included in this summons are entities controlled by DINO ROTONDO. Specific documents required include (but are not limited to):

- Current payoff amount(s)
- Loan and/or lease application (s)
- Promissory note(s)
- Associated Deed(s) of Trust
- Contract(s)
- Current payment arrangements
- Insurance documents
- Copies of the three most recent forms of payment
- If the loan payments are made via direct debit or electronic withdrawal, please provide the account name, account number and financial institution from where the funds are withdrawn

Personal appearance is not required if the required records are received by mail by the date specified by the summons.

Note: "UNDER IRC 7609 (c) (2) (D), THIS SUMMONS IS EXEMPT FROM THE NOTICE REQUIREMENTS PERTAINING TO THIRD PARTY SUMMONSES."

"I hereby certify that I have examined and compared this copy of the summons with original and that it is a true and correct copy of the original."

Duloran Black Revenue Officer

